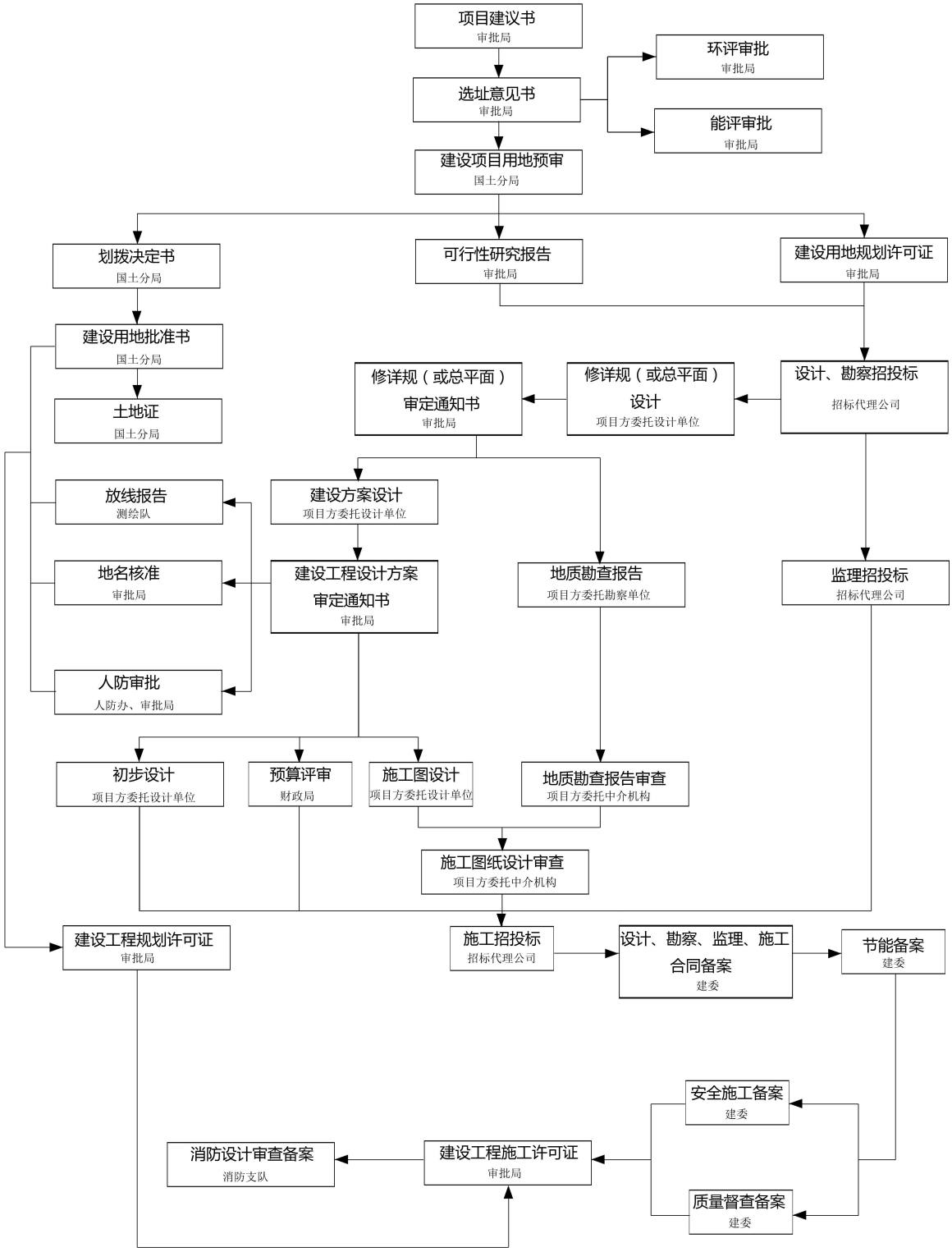政府投资项目建设手续办理流程图